



BEFORE THE ARIZONA CORPORATION COMMISSION 1 AZ CORP COMMISSION COMMISSIONERS 2 DOCKET CONTROL GARY PIERCE- CHAIRMAN **BOB STUMP** 3 2012 APR 2 PM 1 37 SANDRA D. KENNEDY PAUL NEWMAN 4 BRENDA BURNS 5 E-01933A-12-0126 6 7 IN THE MATTER OF THE APPLICATION OF ) DOCKET NO. E-01933A-12-TUCSON ELECTRIC POWER COMPANY FOR 8 THE ESTABLISHMENT OF JUST AND NOTICE OF INTENT TO FILE A REASONABLE RATES AND CHARGES RATE CASE APPLICATION AND DESIGNED TO REALIZE A REASONABLE REQUEST TO OPEN A NEW 10 RATE OF RETURN ON THE FAIR VALUE OF DOCKET ITS OPERATIONS THROUGHOUT THE STATE 11 OF ARIZONA. 12 13 Tucson Electric Power Company ("TEP" or "Company"), through undersigned counsel, 14 hereby provides its 90-day Notice of Intent to File a Rate Case Application ("Notice of Intent") for 15 the establishment of just and reasonable rates. 16 TEP's current rates were established by the Arizona Corporation Commission 17 ("Commission") in Decision No. 70628 (December 1, 2008), based on a test year ending 18 December 31, 2006, with rates that went into effect on December 1, 2008. As part of the 2008 19 TEP Rate Case Settlement Agreement approved in Decision No. 70628 ("2008 Settlement 20 Agreement"), TEP, Staff and other parties agreed as follows: 21 TEP shall not submit a rate application sooner than June 30, 2012. On or after June 30, 2012, TEP may not submit a rate application that uses a test year ending 22 earlier than December 31, 2011. The Signatories agree to use their best efforts to have post-moratorium rates in place no later than thirteen months after TEP's rate 23 application is filed with the Commission. For purposes of this paragraph, Staff will be deemed to have used its "best efforts" if it endeavors to process TEP's rate 24 application within the timeframes set forth in A.A.C. R14-2-103. The Signatories recognize that Staff cannot ensure that the Commission will act on a rate 25 application by any date certain. Arizona Corporation Commission 26 DOCKETED

<sup>1</sup> Settlement Agreement at Section 10.2.

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TEP intends to file a general rate case application on July 2, 2012 using adjusted Test Year sales and expenses for the Company's jurisdictional electric operations for the twelve months ended December 31, 2011 ("Test Year"). As part of its application, TEP will propose that new rates go into effect no later than August 1, 2013 (thirteen months after TEP's rate application is filed in accordance with the "best efforts" provision in Section 10.2 of the 2008 Settlement Agreement).

## I. OVERVIEW OF KEY RATE CASE ISSUES.

Since the end of its previous test year (December 31, 2006), TEP has expended significant capital on system upgrades, and it has experienced increases in operation and maintenance ("O&M") expense to ensure the continued safety and reliability of its system to benefit its customers. The need to recover these expenses in a timely fashion has been exacerbated by TEP's volumetric rate design and the flat to declining sales levels since the last test year. Further, TEP now faces several new regulatory challenges that did not exist during its last rate case, including but not limited to, Commission-imposed energy efficiency and enhanced renewable energy requirements, as well as new and costly federal environmental requirements. The combination of these factors, among others, has resulted in TEP's inability to earn its authorized rate of return on a retail jurisdictional basis. Moreover, despite TEP's careful management of its costs and resources since the prior test year, the increasing costs associated with the necessary capital and O&M expenditures since 2006, combined with regulatory mandates (as well as other factors), has resulted in the current rates no longer being just and reasonable. Accordingly, it is in the public interest for the Commission to increase TEP's rates to avoid further financial harm to the Company.

TEP is therefore filing this rate case to: (i) ensure its ability to provide safe and reliable service to its customers; (ii) recover its full cost of service, including an appropriate return on invested capital; and (iii) maintain or improve its credit rating, all of which will benefit TEP and its customers. TEP is also seeking the approval of certain adjustor mechanisms, which will allow it to meet recent and upcoming regulatory mandates.

TEP expects to raise the following key issues in its rate filing:

- **Decoupling Mechanism.** In light of the Commission's Electric Energy Efficiency Rules and Renewable Energy Standard requirements, TEP will request a revenue-per-customer decoupling mechanism or other lost fixed cost-recovery mechanism (LFCR) that allows for recovery of fixed costs based on the approved levels established in this rate filing.
- Environmental Compliance Cost Recovery Mechanism. TEP will discuss the need to recover the cost of capital investment necessary to comply with government-mandated environmental standards, and will propose a new adjustor mechanism to provide appropriate recovery of those costs prior to TEP's next rate case.
- Renewable Energy and Energy Efficiency. TEP will propose, among other things, a more cost effective plan to comply with the Commission's requirements in these areas.
- Cost of Equity. TEP's current returns on invested capital are significantly lower
  on a retail jurisdictional basis than the Company's authorized cost of equity of
  10.25%. The Company will propose a cost of equity that properly reflects current
  capital market conditions.
- Fair Value Rate of Return. TEP will propose fair value rate base and a return on fair value rate base in accordance with the Arizona Constitution.
- Depreciation Study. TEP will file an updated depreciation study.
- Updated Rate Design. TEP will propose significant changes to its rate design to more accurately reflect the current cost of service. TEP also will request to simplify its tariffs through consolidation of multiple tariffs.
- Modifications to the Purchased Power and Fuel Adjustment Clause ("PPFAC"). TEP may request modifications to the PPFAC, including the costs to

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be recovered through the PPFAC, and may propose some price differentiation by customer class.

- Property Tax Increase Deferral Mechanism. TEP may request that the Commission approve a property tax increase deferral mechanism.
- Revisions to Rules and Regulations. TEP will propose revisions to its Rules and Regulations, including but not limited to, revisions related to customer service, net metering, energy efficiency, and distributed renewable generation.

In addition to the issues described above, TEP will propose a number of standard proforma adjustments to the historic 2011 Test Year rate base, income, and expenses.

## II. TENTATIVE WITNESS LIST.

To support the Company's request and the issues identified herein, the following is a preliminary witness list for TEP and the topic each will address in their direct testimony:<sup>2</sup>

Paul Bonavia: The overall condition of the Company and why approval of the rate application is critical to TEP's customers and

shareholders.

Dave Hutchens: Overview of TEP's rate application and primary proposals,

including the need for a revenue decoupling mechanism, the need for an environmental compliance cost adjustor, integrated resource planning, energy efficiency, and

renewable cost recovery mechanisms.

Mike DeConcini: Overview of TEP operations, capital spending, and

environmental compliance requirements.

Kentton Grant: Overview of TEP's financial condition, including anticipated

capital needs, credit ratings and ratings agency concerns, capital structure and cost of debt, long-term lease obligations, purchase of Sundt Unit 4, and cost of credit

support for fuel and purchased power procurement.

John Reed (CEA): Cost of equity, fair value rate base, and fair value rate of

return.

<sup>&</sup>lt;sup>2</sup> This preliminary list of witnesses is subject to change between now and the date of the rate filing.

1	Dr. Ronald White:	Depreciation rates.
2	Mark Mansfield:	Generation operations, including decommissioning of generating plants, and service lives of generating units.
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5	Karen Kissinger:	Depreciation expense, Reproduction Cost New Less Deprecation (RCND) study, leases, leasehold improvements,
6		taxes, and various income statement pro forma adjustments.
7	James I. Warren	Deferred income taxes.
8 9	Dallas Dukes:	Revenue requirement, rate base and income statement pro forma adjustments, revisions to the base cost of fuel,
10		purchase power, and to the PPFAC.
11	Craig Jones:	Cost of service study, revenue decoupling mechanism, environmental compliance cost adjustor mechanism,
12 13		environmental compliance cost adjustor mechanism, proposed rate design, and revisions to TEP's tariffs.
14	Lindy Sheehey	Revisions to TEP's Rules and Regulations, and customer service.
15 16	III. CONCLUSION.	
17	TEP intends to file its rate case on July 2, 2012 with the proposed effective date of new rates no later than August 1, 2013.  RESPECTFULLY SUBMITTED this 2nd day of April, 2012.	
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20		Tucson Electric Power Company
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## and

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